

Planning & Development Department August 6, 2018

# Zoning Change - MAP-18-0009 (3303-3307 Ohio Ave)

Request	Hold a public hearing and make a recommendation to City Council for Zone Change application, <b>MAP-18-0009</b> (3303- 3307 Ohio Ave), a request to rezone approximately 1.79 acres from "RSF-5" (Single-Family Residential with a minimum lot size of 5,000 square feet) to "CG" (General Commercial).
Applicant	Rosa Maria Fernandez
Owner	Rosalina Fernandez-Paradas
City Council	Public Hearing & First Reading – August 28th, 2018; Second Reading – September 11, 2018
Location	Generally located along the west side of Ohio Avenue, approximately 1,130 feet south of FM 646.
Citizen Response	<ul> <li>8 – Notices Mailed to Property Owners within 500 feet</li> <li>0 – Communications of Support Received</li> <li>0 – Communications of Opposition Received</li> </ul>
Attachments	<ol> <li>Aerial Map</li> <li>Zoning Map</li> <li>2017 Comprehensive Plan Future Land Use Plan</li> <li>Photos</li> <li>Applicant's Conceptual Plan</li> <li>Land Uses &amp; Development Regulations</li> </ol>

The Commission should consider the following criteria in its deliberation to support its recommendation for approval or denial.

Background	<u>August 10, 1999</u> – The properties in the area were initially zoned as "IH (I-2)" or Heavy Industrial
	August 30, 2005 – The properties in this request were zoned "RSF-5" as a result of the Zoning
	Map and Text Amendment of 2005.
	<b>February 23, 2018</b> – The applicant submitted an application for a Grade/Fill permit.
	February 23, 2018 – The City issued a Grade/Fill permit to the applicant.
	May 11, 2018 – The applicant held a neighborhood meeting for the proposed rezoning. It was
	indicated that two attendees had no objection to the proposed rezoning.
	May 21, 2018 – Applicant submitted the request for rezoning.
	July 13, 2018 – Planning staff sent public hearing notices to the surrounding property owners and
	installed public hearing signs on the property.
	July 15, 2018 – Notice of public hearings published in the newspaper.
	August 6, 2018 – Planning & Zoning Commission to hold a public hearing and make a
	recommendation to City Council on the request.
	August 28, 2018 – City Council to hold a public hearing and take final action on the request.
Purpose of	The applicant is proposing to rezone the property to allow for the use of a Plant Nursery and Garden
Request	Supply Store. The use is not permitted in the current RSF-5 zoning district.



# Site andThe rezoning request consists of a 1.79-acre parcel fronting Ohio Avenue and surrounded by<br/>various sections of unimproved right-of-way.

The subject parcel is currently undeveloped, and is adjacent to mostly undeveloped tracts of land generally to the east, west and north. Immediately south of the subject parcel are residential properties located within the Extra Territorial Jurisdiction of League City.

Within close vicinity of the subject property are a variety of commercial and light industrial uses along FM 646, predominately being commercial automotive sales/maintenance and a multitenant Business Park.

Direction	Abutting Zoning	Abutting Land Use
North	"OS" and "RSF-5"	Unimproved R-O-W and mostly vacant land.
South	League City ETJ	
South	(Unincorporated)	Residential, Singe-Family homes.
East	"OS" and "RSF-5"	Unimproved R-O-W and undeveloped land.
West	"OS", "RSF-5" and "GC"	Unimproved R-O-W, undeveloped land and
		commercial automotive sales/maintenance.

#### Conformity with Comprehensive Plan

The Future Land Use Map in the 2035 Comprehensive Plan identifies the land use type as "Enhanced Auto-Dominant Commercial."

Enhanced Auto-Dominant Commercial focuses on creating convenience and access for the enduser in an almost exclusively auto-centric environment. The proposed use would be less intense than suggested by the comprehensive plan but could potentially offer a buffer between more intensive surrounding commercial uses and the adjacent residential uses—while still being consistent with the mission of the suggested land use type by providing commercial activity.

While property in the ETJ to the south is currently residential, it can be anticipated that as surrounding property develops, it will consist of commercial, office, and lighter industrial uses, as suggested by the future land use plan.

# **Zoning Analysis** While the subject and adjacent property are currently zoned residential, zoning and land uses in the immediate vicinity are of a commercial and industrial nature. Visions for this section of the FM 646 corridor also lend themselves to uses consistent with the *General Commercial* zoning district. As property in the area continues to develop, and the city expands southward, zoning and land uses will ultimately shift to accommodate for commercial, office, and light-industrial activities, as suggested by the comprehensive plan.

Should the proposed rezoning be approved, a plant nursery and garden supply store would be allowed by right. A list of land uses and development requirements are provided in an attachment (*see Sec.125-72*).

Access and Traffic Access will be provided along Ohio Avenue.

#### Ohio Avenue

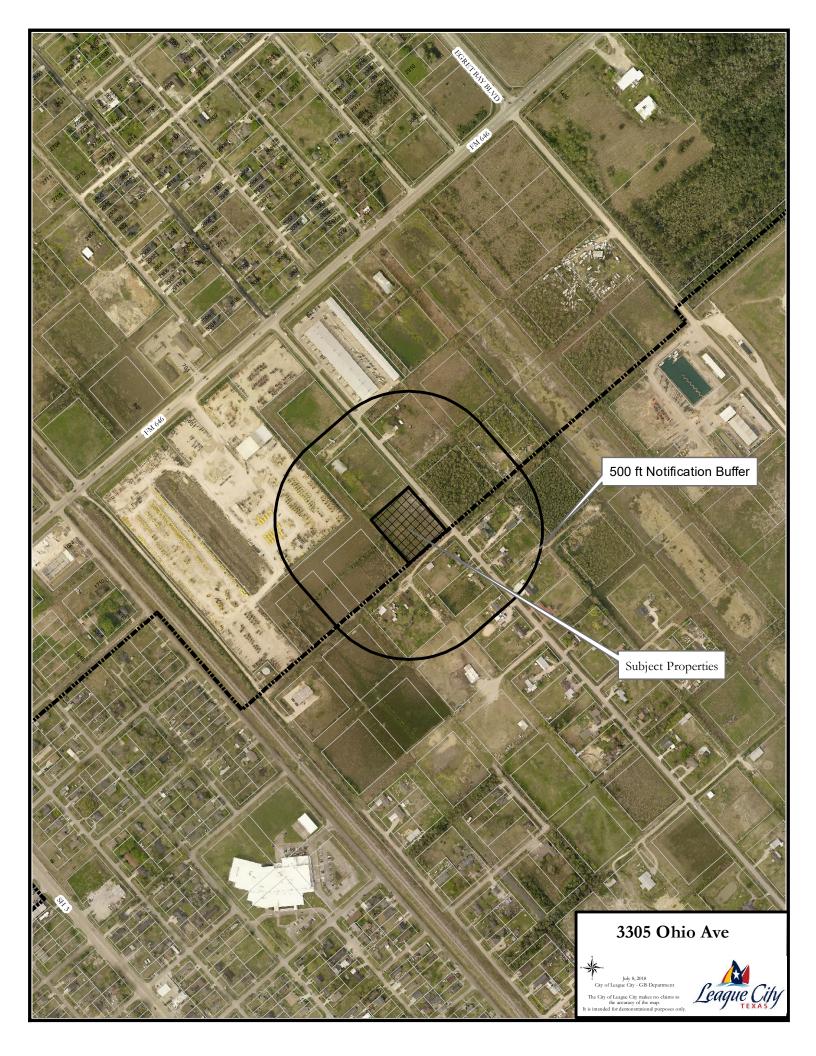
	Existing Conditions	2011 Master Mobility Plan					
Roadway Type	Collector	Local					
ROW Width	70 Feet	70 Feet					

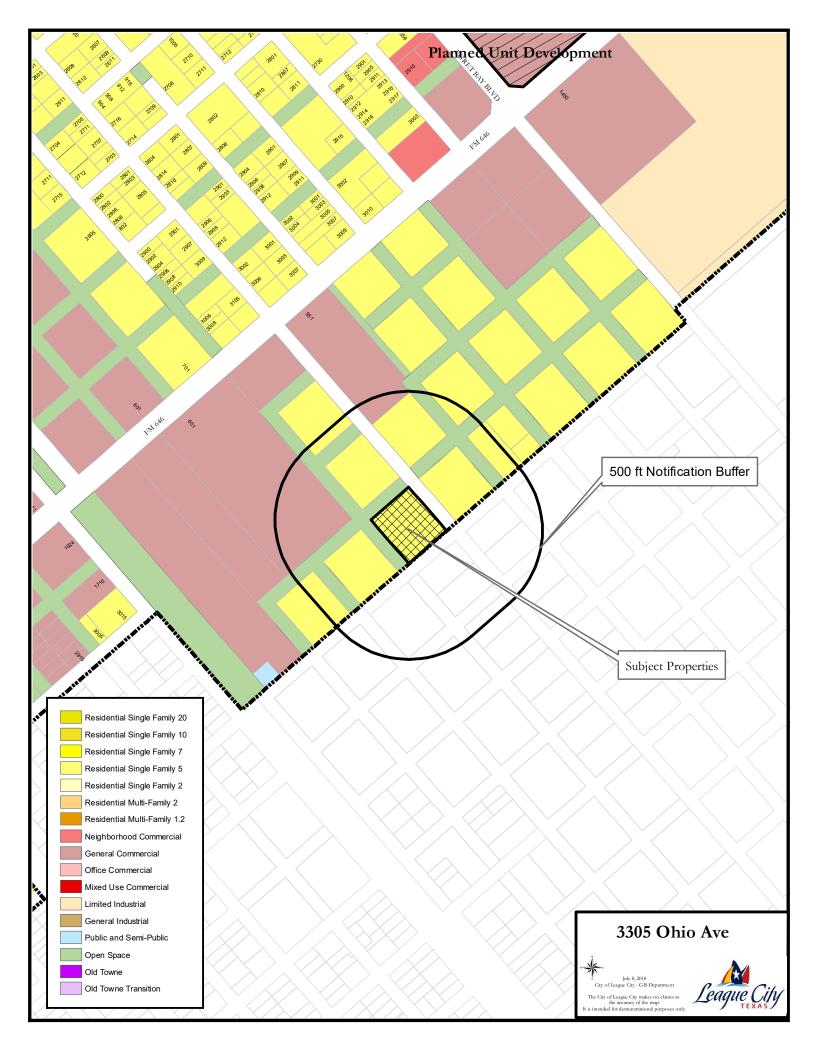
Impacts

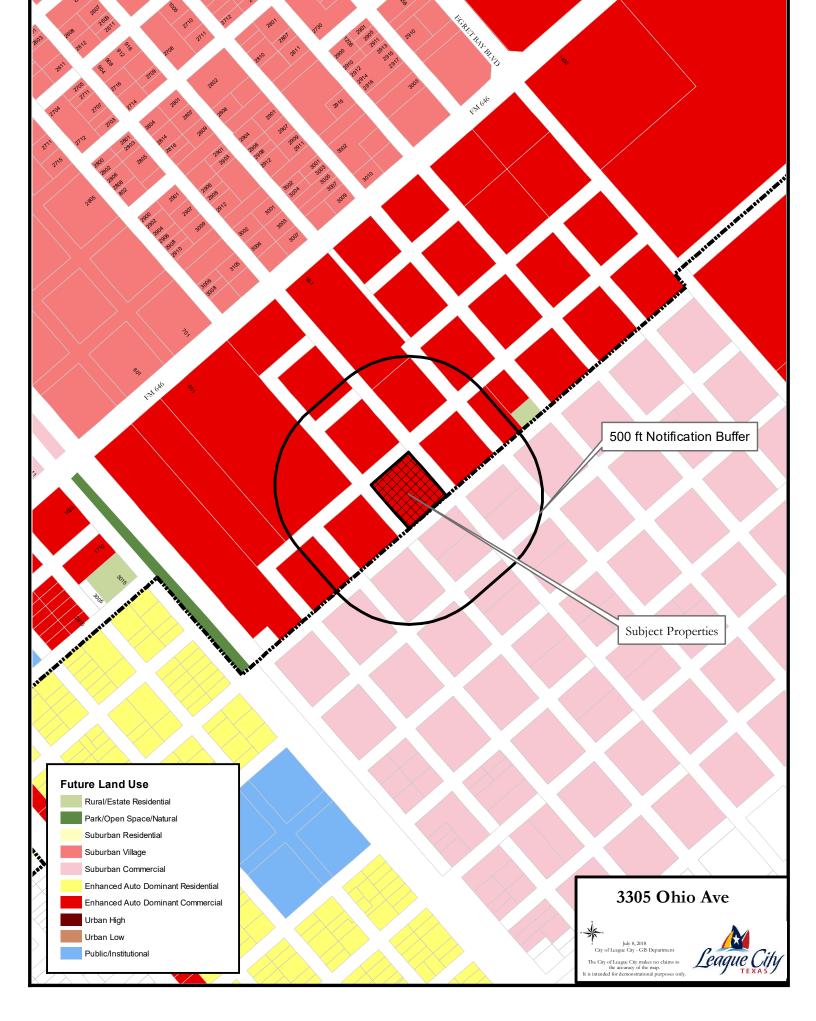


	Pavement Width and Type	2-lane, undivided, 24-foot wide asphalt pavement width with open ditch.	2-lane, undivided, 24-foot wide asphalt pavement width with open ditch.					
	It is anticipated that the in this area.	ne proposed rezoning will not negat	ively affect the overall traffic patterns					
Utilities	The Engineering Department indicates that the subject property does not have the ability to be serviced by city sanitary sewer, staff will support a septic system on this site. City water will be available to this property.							
Floodplain		in the zoning map amendment is c ar and 500-year Floodplain.	surrently located in "X" Zone, which is					
Criteria for Considering Rezoning	The Planning and Za recommendation for a		following criteria for considering their					
C	1. Conformance	with the City's Comprehensive Plan	n and other City policies;					
	2. The character	of the surrounding area;						
	3. The zoning and use of nearby properties, and the extent to which the proposed zoning and use would be compatible;							
	•		ed by right in the proposed zoning district; ion would detrimentally affect nearby					
	6. The extent to portion of the	street network or present parking pr	ersely affect the capacity or safety of that coblems in the vicinity of the property;					
	8. The gain to p		ould harm the value of nearby properties; to denial of the application as compared It of denial of the application; and					
	9. Exceptional c intended use c	circumstances or conditions application	able to the property involved or to the do not apply generally to other property					
Criteria in Support of Recommendation		nation provided, staff has determine the character of the area and the	d that the proposed rezoning: Comprehensive Plan's Future Land Use					
		e availability or capacity for water of	or sewer services on the properties;					
	00	effect on traffic patterns in the area						
			district are suitable for the property; and nent at a site unlikely to develop with					
Staff Recommendation	Given the criteria liste	ed above, staff recommends approva	1.					
For ac		ou may contact Emilio Levario, Plan milio.Levario@leaguecitytx.gov.	ner, at 281-554-1097 or at					













Looking onto subject property across Ohio Avenue.



Looking onto southeast corner of subject property from Ohio Avenue



Looking onto northeast corner of subject property from Ohio Avenue.



Looking east across Ohio Avenue from the subject property.



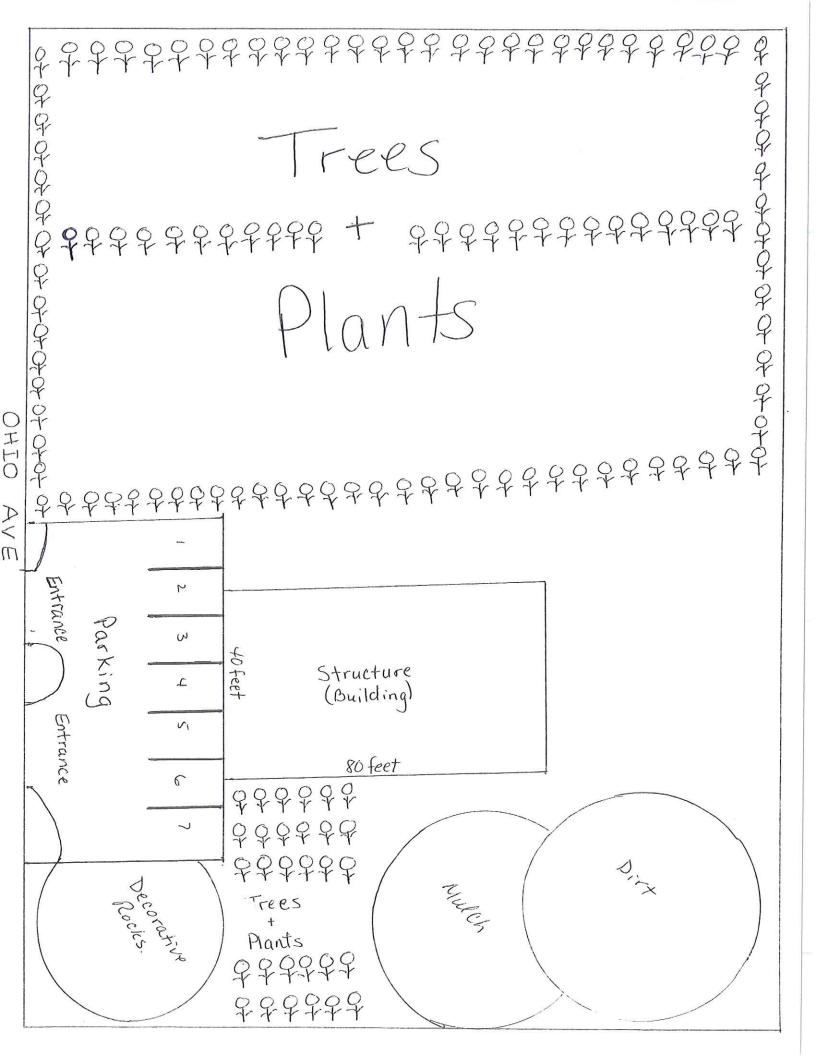


Looking northeast from Ohio Avenue towards FM 646.

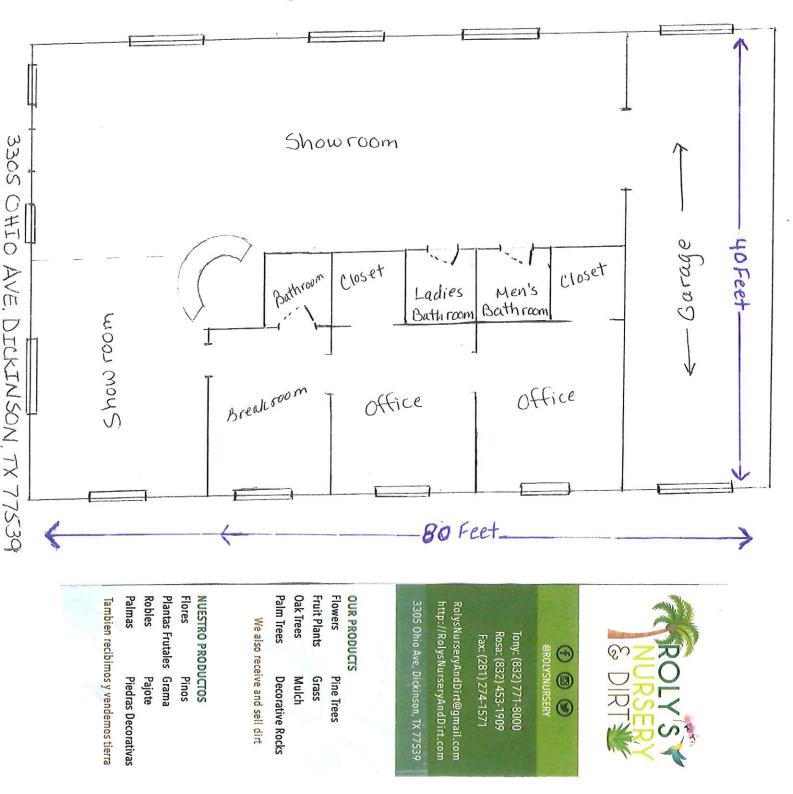


Looking southeast from Ohio Avenue past the City Limits.





# 80×40 Feet



# Sec. 125-72 Commercial and Mixed Use Districts

## **Sections:**

125-72.A.	Purposes
125-72.B.	Land Use Regulations
125-72.C.	<b>Development Regulations</b>
125-72 D	Review of Plans

This section establishes regulations for four commercial and mixed use district types: Neighborhood Commercial (CN), General Commercial (CG), Commercial Office (CO), and Commercial Mixed Use (CM).

# Sec. 125-72.A. Purposes

The specific purposes of the *C* Commercial and Mixed Use Districts are to create, maintain, and enhance commercial and mixed use areas that serve as local activity centers for surrounding neighborhoods as well as regional centers serving city and area residents. Commercial and mixed use areas are typically located on or near the City's major arterial roads and represent a range of development scales and intensities that may include residential uses where appropriate. Four *C* Commercial and Mixed Use Districts are established:

- *CN Neighborhood Commercial.* This district is intended to provide for areas of smallerscaled and pedestrian-oriented neighborhood-serving commercial and mixed use development (typically with floorplates of less than 10,000 square feet) that includes retail, services, office, eating and drinking, housing, smaller-scaled public uses, etc.
- **CG General Commercial.** This district reflects existing and future areas of larger-scaled pedestrian- and auto-oriented commercial development (typically with floorplates of more than 10,000 square feet) located on the City's major arterial roads and include a wide variety of community-serving uses that include retail, services, office, auto-related businesses, eating and drinking, recreation and entertainment, public and semi-public uses, etc. Residential uses are not permitted in this district.
- *CO Commercial Office*. This district is intended to provide for areas of large-scale integrated professional office development of quality design in a landscaped setting serving high technology, and research and development. Secondary support uses—such as business services and institutional uses—serving the development are encouraged.
- *CM Commercial Mixed Use.* This district is intended to provide for areas of large-scale pedestrian- and auto-oriented region-serving mixed use development that includes a mix of retail formats (both large and small), office and business services, commercial lodging, office-oriented research and development, recreation and entertainment, etc. Multi-family residential uses are permitted in this district. Development in this district will occur under a master development plan.

# Sec. 125-72.B. Land Use Regulations

Schedule 125-72.B below prescribes the land use regulations for *C* Commercial and Mixed Use *Districts*. The regulations for each district are established by letter designations as follows:

"P" designates permitted use classifications.

"L" designates use classifications that are permitted, subject to certain limitations prescribed by the additional use regulations in Article IV, Division 1: Standards for Specific Uses. Number designations refer to the specific limitations listed at the end of Schedule 125-72.B.

"S" designates use classifications permitted after review and approval of a Special Use Permit by the City Council. These uses are also subject to certain limitations in Article IV, Division 1: Standards for Specific Uses.

Use classifications are defined in Article V, Division I: Use Classifications. In cases where a specific land use or activity is not defined, the City Planner or designee shall assign the land use or activity to a classification that is substantially similar in character. Use classifications not listed in the Schedule below are prohibited.

### Non-retail Sales Tax Generating Business

Notwithstanding any provision in this chapter to the contrary, a use located in an area described by "b." below is subject to the restriction in "c." below:

- a. In this section, "non-retail sales tax generating business" shall mean a business or other nonresidential use that sells annually fewer than three (3) taxable items, as that term is defined by Texas Tax Code Section 151.010, annually at its location within this district.
- b. A non-retail sales tax generating business that locates in a newly constructed building, or a newly constructed portion of an existing building that has been added to, in these Commercial and Mixed Use Districts that has any portion of its premises, including its parking facilities, located within three hundred (300) feet of the edge of the right-of-way for Interstate 45, State Highway 96, State Highway 3, Farm to Market Road 270, Farm to Market Road 517, Farm to Market Road 2094, Farm to Market Road 518, or Farm to Market Road 646.
- c. To be located on the ground floor of any building in the area described in b. above, the use must obtain a special use permit,
- d. In this section, the term "newly constructed" means constructed pursuant to a building permit the application for which was submitted on or after January 1, 2017.

Use Classifications	CN	CG	CO	CM	Additional Regulations
Residential					
Residential Dwellings					Refer to Section 125-90.B.
Multi-Family Residential	L1	_		L1	
Single-Family Residential	L1	_			
Group Residential Facilities					Refer to Section 125-90.J
Assisted Living Facility	Р	Р	Р	Р	
Continuing Care Facility	Р	Р	Р	Р	
Disabled Group Dwelling	Р	Р	Р	Р	
Emergency Shelter	Р	Р	Р	Р	
Homeless Shelter	_	S		S	
Nursing Home	Р	Р	Р	Р	
Public and Semipublic					
Clubs or Lodges	S	Р	S	Р	
Colleges, Public or Private	S	Р	Р	Р	
Cultural Institutions	Р	Р	Р	Р	
Day Care	Р	Р	Р	Р	
Educational Research and Development	_	Р	Р	Р	
Government Offices and Facilities					
Large-Scale		Р	Р	Р	
Small-Scale	Р	Р	Р	Р	
Hospitals	S	Р	Р	Р	
Parks and Recreation	Р	Р	Р	Р	
Public Maintenance Facilities	_	S			Refer to Section 125-90.D
Public Safety Facilities	Р	Р	Р	Р	
Religious Assembly	L2	Р	Р	Р	
Schools, Public or Private	Р	Р	Р	Р	
Commercial					
Alcoholic Beverage Sales					
On-Premise Consumption	S, L3	S, L3	S, L3	S, L3	
Off-Premise Consumption		P, L3			
Ambulance Services		Р	Р	Р	
Animal Sales and Services	S	Р		S	
Automobile/Vehicle/Equipment Sales and Services					
Automobile/Vehicle/Equipment Sales and Rental		Р	_	S	
Automobile Rentals	L4	Р	L4	Р	
Car Wash		Р		Р	
Gas and Service Stations		Р		S	
Light Vehicle Service	S	Р		S	

Use Classifications	CN	CG	СО	СМ	Additional Regulations
Auto Repair and Other Heavy Vehicle Service	—	S	—	—	
Banks and Other Financial Institutions	L5	Р	Р	Р	Refer to Section 125-90.A.
Bed and Breakfast Establishment	Р	Р		Р	
Building Materials Sales and Services	_	Р	_	Р	Refer to Section 125-90.D.
Business Services	Р	Р	Р	Р	
Catering Business	S	Р	Р	Р	
Convention Center		Р	Р	Р	
Eating and Drinking Establishments					
Full Service	Р	Р	S	Р	
Limited Service	Р	Р	S	Р	
With Drive-Through Facilities	S, L5	Р	S	Р	Refer to Section 125-90.A.
With Live Entertainment	S	Р	S	S	
With Outdoor Seating	L6	L6	S	L6	
Food and Beverage Sales	Р	Р		Р	
Home Improvement Sales and Services	L7	Р		Р	Refer to Section 125-90.C.
Hotels and Commercial Lodging					Refer to Section 125-90.F.
Full Service Hotel		Р	S	S	
Limited Service Hotel	S	Р	S	S	
Residence Hotel		Р	S	S	
Laboratory, Commercial	S	Р	Р	Р	
Maintenance and Repair Services	Р	Р	Р	Р	
Massage Establishments and Massage Services	Р	Р	Р	Р	
Nurseries and Garden Supply Stores	Р	Р	_	Р	Refer to Section 125-90.C.
Offices	Р	Р	Р	Р	
Parking Facilities	S	Р	Р	Р	
Pawn Shops		L8	_	S	
Personal Instructional Services	Р	Р	_	Р	
Personal Services	Р	Р	S	Р	
Recreation and Entertainment					
Large-Scale	S	Р	S	S	
Small-Scale	S	Р	S	Р	
Recreational Vehicle Park		S	_		Refer to Section 125-90.E.
Retail Sales	Р	Р	_	Р	Refer to Section 125-90.C.
Self-Storage		Р	_	Р	Refer to Section 125-90.D.
Undertaking, Funeral and Interment Services	S	Р		Р	

Use Classifications	CN	<mark>CG</mark>	СО	СМ	Additional Regulations
Industrial					
Production Industry					
Artisan	S	S	S	S	Refer to Section 125-90.D.
Limited		Р		S	
Research and Development		S	S	S	
Warehousing and Storage					
Indoor Storage		Р	S	S	Refer to Section 125-90.D
Wholesaling and Distribution					
With Store Facilities		Р		Р	Refer to Section 125-90.D
Non-Store Facilities	_	Р	S	S	Refer to Section 125-90.D
Transportation, Communication, and Utilities					
Communication Towers and Structures	_	L9	L9	L9	
Transportation Facilities					
Marinas, Docks	Р	—	—	Р	
Marinas, Private	Р	Р		Р	
Marinas, Public	Р	Р		Р	
Transportation Passenger Terminals	S	Р	Р	Р	
Utility, Minor	Р	Р	Р	Р	
Agriculture and Extractive					
Excavation and Mining	S	S	S	S	Refer to Chapter 98
Pipelines, Oil and Gas Wells					
Gas Well Drilling	S	S	S	S	Refer to Sec. 125-90.G.
Oil Well Drilling	S	S	S	S	Refer to Sec. 125-90.G.
Pipelines	S	S	S	S	Refer to Sec. 125-90.H.
Pump Stations	S	S	S	S	Refer to Sec. 125-90.I.
Specific Use Limitations					
L1 Permissible if not a ground floor ground floor use shall not be an the multi-family.		exceeds	50 percer	plate of all accessory uses nt of the floor plate of the Special Use Permit is required	
L3 Permissible if in accordance with the City of League City Code of the Texas Alcoholic Beverage C (TABC) Code	Ordinances a		1 No outdo	oor storag	ge or washing of vehicles.
L5 If property adjoins non-residenti district, submit traffic impact and approved by the City Engineer a Permit is not required.		5 Hours of	operatio	n may be limited.	

Use Classifications C	CN (	<mark>CG</mark>	СО	СМ	Additional Regulations	
L7 Floorplates limited to a maximum of 10,000 square feet.		L8 Permissible if in accordance with the Texas Pawnshop Act (Texas Finance Code, Title 4, Chapter 371).				
L9 Permissible if in accordance with the Communications Towers and Structures Ordinance and requires SUP.						
Accessory Uses and Structures		See Article IV, Division 2				
Temporary Uses		See Article IV, Division 3				
Nonconforming Uses and Structures			See Article IV, Division 7			

# Sec. 125-72.C. Development Regulations

Schedule 125-72.C below prescribes the development regulations for *C* Commercial and *Mixed Use Districts*, including building scale, building form and location, pedestrian orientation, vehicle accommodation, and open space and landscaping. The letter designations in right-hand column refer to the additional regulations listed at the end of Schedule 125-72.C. Refer also to Article IV: Regulations Applicable in All or Several Districts.

Development Standards	CN	CG	СО	СМ	Additional Regulations	
Building Scale – Intensity of Use						
Minimum Lot Area (sq. ft.)	5,000	10,000	10,000	25,000		
Minimum Lot Dimensions (ft.)						
Width	25	75	75	100		
Frontage	25	75	75	100		
Building Form and Pedestrian Orient	ation					
Maximum Height (ft.)	30	125	60	125		
Minimum Yards (ft.)						
Front		20	20			
Side (Nonresidential/Residential)	10/15	15/30	10/20	20/40		
Street Side (Corner Lot)	10	15	10	15		
Rear (Nonresidential/Residential)	15/20	20/40	15/30	20/40		
Maximum Lot Coverage (Percent)	90	85	80	80	(1)	
Limitations on Blank Walls	Yes	Yes	Yes	Yes	(2)	
Minimum Storefront Continuity (Percent)	25	25		25	(3)	
Building Transparency (Percent)	25	25	25	25	(4)	
Choose Option A or B:						
Option A						
Minimum Build-to Lines (Percent)	50	50	50	50	(5)	
Location of Parking and Loading	Yes	Yes	Yes	Yes	(6)	
Option B						
Landscape Setback (ft.)	10	10	10	10	(7)	
Open Space and Landscaping						
Minimum Landscaped Area (Percent)	10	15	15	15		
Other Standards						
Accessory Uses and Structures	S	See Article	IV, Division 2			
Off-Street Parking and Loading See Article IV, Division 5						
Landscaping and Buffer Yards See Article IV, Division 6						

Schedule 125-72.C: Development Regulations -- Commercial and Mixed Use Districts

- 1. *Maximum Lot Coverage*. Includes buildings, parking areas, and driveways and maneuvering areas, but excludes common open space amenities and landscaped areas.
- 2. **Blank Walls.** No blank walls greater than 15 feet in length, excluding garage doors, shall be permitted on all street frontages excluding alleys. Building surfaces shall include an offset, recess, or projection providing shadows or visual interest for at least 25 percent of the frontage.
- 3. *Storefront Continuity.* Ground floor of retail buildings shall have a storefront appearance along all street frontages excluding alleys.
- 4. *Building Transparency*. Ground floor of buildings shall have views into occupied space provided by windows, displays, or doors along the primary street frontage.
- 5. *Minimum Build-to Lines.* Ground floor of buildings shall be built to the sidewalk along the primary street frontage.
- 6. *Location of Parking and Loading.* Parking shall be located behind or at the side of buildings, except for passenger drop-off areas which may be located at the building entry. Loading areas shall be screened so as not to be visible from public streets. Where the building abuts a residential district, the preferred location of loading facilities shall be the side away from the residential district boundary.
- 7. *Landscape Setback.* A minimum 10-foot-wide landscaped area shall be located between all portions of the parking lot and the street and shall contain both (a) and (b) below:
  - a. One shade tree for every 30 feet of linear street frontage, excluding driveways. Trees may be planted in clusters or spaced linearly rather than being on 30-foot centers. The minimum size of the tree should be  $1 \frac{1}{2}$  inch caliper (15 gallons) upon installation.
  - b. A continuous hedge consisting of shrubs that are not less than 3 feet or more than 4 feet in height and planted in 3- or 5-gallon container stocks upon installation. The landscape hedge shall be set back a minimum of 3 feet and a maximum of 6 feet from the perimeter of any parking space, driveway, or any access aisle.
  - c. In lieu of a landscape hedge noted in (b) above, a berm measuring not less than 3 feet or more than 4 feet in height from finish grade of the parking lot may be utilized. The berm shall be set back a minimum of 3 feet and a maximum of 6 feet from the perimeter of any parking space, driveway, or any access aisle.