

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of League City is an Entitlement Jurisdiction (EJ) receiving an annual non-competitive Community Development Block Grant (CDBG) from the U.S. Department of Housing and Urban Development (HUD). League City's Program Year 2019 begins on October 1, 2019 and ends on September 30, 2020. The City of League City will receive \$387,552 for PY 2019, a \$12,383 increase over PY 2018. While the grant is non-competitive, the EJ must produce an Annual Action Plan (AAP) each year to receive the funds from HUD. The AAP describes the City's planned investments for the coming program year, including proposed projects and activities.

Pursuant to League City's umbrella 5-Year Consolidated Plan, which is in effect from October 1, 2017 through September 30, 2022, the City is focusing its efforts on improving the quality of life in the Main Street/Park Avenue low- to moderate-income neighborhood, as well as supporting public service agencies that provide needed services to low- to moderate-income residents. The City will be using CDBG funds to augment local capital improvement dollars and other grant funds. The overall improvements for the Main Street/Park Avenue CDBG Target Area will cost more than \$3 million, with CDBG contributing approximately 35% of the total over the life of the project.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

During PY 2019, the City of League City intends to:

1. Allocate the total allowable 15% to two public service agencies, providing assistance to low-income city residents:
 - a. Communities in Schools – Bay Area to provide partial funding for counselors in three schools for the provision of a variety of academic, social, and emotional support to 50 at risk students and their parents. The counseling is aimed at reducing drop outs and dysfunctional behaviors as well as addressing the families' needs, including referrals to other social services and

housing assistance. Each year, approximately 10% of the students assisted are homeless.

- b. Interfaith Caring Ministries to provide emergency funds to those in need of food, emergency rental assistance and emergency utility assistance. The funds will provide salary support and direct service support to approximately 1,000 individuals in 400 households. Although the agency is located in the Main Street/Park Avenue Target Area, the services are available city-wide.
2. Augment local funds for improvements to League Park, including the:
 - a. Reconstruction of a portion of the existing parking lot;
 - b. Construction of a new parking lot to serve the park and those using the new and existing hike and bike trails; and
 - c. Drainage in and around the park.
3. Planning and administration/management of the CDBG program.

The City will continue to use PY 2018 funds to complete the reconstruction of Park Avenue with additional drainage and parking. This project was begun in PY 2018 and will continue to completion, but will not use PY 2019 funds.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

During the past years, Communities in Schools and Interfaith Caring Ministries have met or exceeded their proposed goals. Communities in Schools has consistently served more students each year and their outcomes have shown to benefit the students, their families, and the community. Interfaith Caring Ministries has, in the past, met their goals and objectives. However, during PY 2017 and PY 2018 they have fallen short of meeting their goals and expending their contracted funds. This was due to an extended illness of their Client Services Director in PY 2017 and the replacement of both the Client Services Director and the Food Pantry Director in early PY 2018. In addition, to comply with other funding sources, the agency transitioned to a new client tracking software. The new software also has to be restructured to accommodate the CDBG requirements. As a result, clients are not being tracked appropriately to comply with federal regulations, and therefore, are not being funded by CDBG. This is being rectified and the agency and City are confident that in PY 2019 all goals will be met.

The primary infrastructure activity using CDBG funds for the Main Street/Park Avenue area has been the reconstruction of Park Avenue, including the addition of angled parking on both sides

of the street and improved drainage for the street and immediate neighborhood. The project has been delayed over the past two years, but is underway and the City anticipates expending \$591,616.76 in PY 2016-PY 2018 funding to complete the activity. Due to the delay in beginning the Park Avenue reconstruction and expansion, and to comply with the timely spending requirements, the City has completed the reconstruction of several neighborhood streets in the Main Street/Park Avenue Target Area.

The City initiated an application for a Section 108 Loan Guarantee in PY 2017, but opted to abandon the process in PY 2018. It was determined that other local funds would be more appropriate at this time to expedite the improvements slated for the Main Street/Park Avenue Target Area. As a result, the PY 2019 CDBG funds will be used directly for the League Park project rather than the repayment of the Section 108 loan.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Throughout the year, the City has continued to consult with planners, engineers, stakeholders, and residents on the Main Street Improvement Plan, which includes the Main Street/Park Avenue Target Area. CDBG funds are an integral part of the overall improvement plan for this low-income neighborhood. Any public and professional participation in the decision-making process of the complete plan is tied closely with the public participation and consultation of the CDBG infrastructure programming. Additionally, the City works closely with its public service recipients and reaches out to all other public service agencies to determine the changing social service needs and amenities in the community.

For the PY 2019 planning process, the City hosted two public hearings. The first, on February 28, 2019 explained the CDBG program and invited questions and comments from attendees. In addition, there was a section devoted to educating attendees on the issues of fair housing and affirmatively furthering fair housing. In conjunction with the public hearing, the City released its PY 2019 application for funding to the public service agencies, and provided a pre-application workshop. During the application process, the City was available to meet with all interested public service agencies to discuss their programs, determine their needs and the needs of the community that they are addressing. Communities in Schools and Interfaith Caring Ministries were the only two agencies that requested a meeting and they were assisted in determining the most effective way to utilize the CDBG funds.

The second public hearing was held on June 13, 2019. This included a review of the Annual Action Plan draft. The public hearing launched the 30-day public comment period.

Both public hearings, the 30-day public comment period, and the public service application were published in the local general circulation newspaper, at City Hall and on the City's website in English and Spanish.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

There were no public comments, though the City and Interfaith Caring Ministries staff person did discuss the eligibility of some projects.

6. Summary of comments or views not accepted and the reasons for not accepting them

The City of League City accepts and reviews every comment voiced at public hearings, or provided via phone, email, in person, or general postal mail. Comments that are not relevant to the CDBG program are noted and forwarded to the appropriate department. Any comments that are discriminatory or derogatory toward an individual or group are not considered. Otherwise, all comments and view are considered in the planning process and the general administration of CDBG funds.

7. Summary

The City strives to be as effective and efficient as possible when disbursing and managing CDBG funds. Given the limited annual allocation, the funds are used to supplement local and other grant funding to the extent possible for public services city-wide to low-income residents and for infrastructure and public facilities within the Main Street/Park Avenue Target Area – the area with the highest percent of low-income in the city. Because League City is a suburban community, the economies of scale prevent most public service agencies from locating in League City or Houston-based agencies having satellite offices in League City. As a result, few agencies apply for funding each year and the City makes every attempt to fund all applicant agencies that have eligible activities. This year only Communities in Schools – Bay Area and Interfaith Caring Ministries applied.

The City makes every attempt to involve its residents and stakeholders in the planning and implementation process. Public hearings and meetings are held in central, known locations in or adjacent to the primary CDBG Target Area. Public notices are provided in the local daily general circulation newspaper, on the City's postings at City Hall, and on the City's website.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	City of League City – Kris Carpenter	Planning & Development

Table 1 – Responsible Agencies

Narrative (optional)

The Planning and Development Department of the City of League City is responsible for preparing all appropriate HUD documents and administering the CDBG program on a daily basis. The Finance Department is responsible for paying all invoices and drawing funds from the U.S. Treasury once the invoices have been verified as eligible and approved by the Planning and Development Department. Public improvement projects are carried out by the appropriate department, such as Engineering, Public Works, and Parks and Cultural Services. The Communications and Media Relations Department facilitates disbursing information.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

League City consults with a number of local and regional agencies throughout the year and works to coordinate with all agencies serving the community. During the development of the PY 2017- PY 2021 Consolidated Plan the City consulted and coordinated with the regional and state agencies as well as local social service agencies in the community. Each year, the City has and will continue to coordinate with Federal and State agencies and the Houston Galveston Area Council for activities and funding related to transportation, environmental issues, and hazard mitigation, particularly Hurricane Harvey disaster relief and hazard mitigation activities.

There is no public housing agency that serves League City and no private non-profit or for-profit assisted housing providers in the area. The City coordinates with Southeast Texas Housing (SETH), which has provided housing rehabilitation services on a limited basis to needy League City homeowners. There are few health and mental health agencies in League City. Gulf Coast Center, serving Galveston and Brazoria Counties, has a satellite office in League City that provides intellectual and development disability services. Devereux, a national behavioral healthcare provider, has a facility in League City and the City is working to establish a relationship with them to access relevant local information about mental health issues and services in the area. League City is fast becoming a medical hub for northern Galveston County with the development of UTMB League City campus clinic and hospital. Other medical facilities are following suit. As the medical complex develops the City will be coordinating activities and information to the extent possible. In the past, the City has provided CDBG funding to Anchor Point for prenatal services for low-income uninsured teens and women. At this time, they are not requesting CDBG funds. Bay Area Turning Point provides emergency shelter and crisis intervention to victims of domestic abuse and sexual assault and periodically requests/receives CDBG funds from League City. The City’s Police Department coordinates with Bay Area Turning Point with a number of protective and educational efforts. There are no other health and mental health facilities in League City.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

League City is located in Galveston County which is part of the Balance of State CoC process. The Gulf Coast Homeless Coalition serves Galveston, Brazoria, Liberty and Chambers Counties but has no facilities or partners in the League City area. The Point in Time Count does cover Galveston County but most of the efforts are within the City of Galveston. The City of League City does assist Bay Area Turning Point as it addresses homelessness among victims of domestic violence and sexual assault. When Bay Area Turning Point has applied for CDBG funds, the City has provided funding. The League City Police Department works closely with Bay Area Turning Point in serving victims of domestic violence, including homeless individuals and families. Additionally, the City funds Communities in Schools that provides counseling and support services to low-income children and their families, including homeless families. Approximately 10% of the CDBG-funded students in PY 2018 were homeless. Interfaith Caring Ministries receives League City CDBG funding for emergency rent/utility assistance and their food pantry. They also provide prescription assistance for low-income, particularly elderly, residents to cease having to choose between prescription medications and housing.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City does not receive ESG funds and relies on the Gulf Coast Homeless Coalition to coordinate and consult with the Texas Homeless Network that leads the Balance of State program. The GCHC conducts the Point In Time count and does not delineate specific locations outside of the City of Galveston and Brazoria County. The City is available to assist with the Point In Time count within the city limits if needed and requested.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

1	Agency/Group/Organization	SOUTHEAST TEXAS HOUSING FINANCE CORPORATION
	Agency/Group/Organization Type	Housing Services - Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	In the past, including PY 2017, the agency has provided funds for housing rehabilitation and accessibility services to homes in League City and has consulted with the City regarding local needs and opportunities for SETH to assist.
2	Agency/Group/Organization	GALVESTON HOUSING AUTHORITY
	Agency/Group/Organization Type	Public Housing Authority
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Direct interview to determine if any Section 8 Housing Choice Voucher holders access League City rentals or have attempted to access unsuccessfully. Also discussed fair housing issues as part of the development of the Fair Housing Plan.
3	Agency/Group/Organization	Houston-Galveston Area Council
	Agency/Group/Organization Type	Housing Services-Elderly Persons Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Hazard Mitigation

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency was contacted as well as the Guide to Housing Assistance in the Gulf Coast Region was reviewed. The anticipated outcome was to determine any regionally managed or overseen housing programs beyond the disaster recovery programs. The agency was contacted about nutrition, senior centers, transportation, care coordination, in-home assistance, benefits counseling. Information and referral, nursing home Ombudsman. Anticipated outcome for information was met.
4	Agency/Group/Organization	Gulf Coast Workforce Solutions
	Agency/Group/Organization Type	Services-Education Services-Employment Other government - State Regional organization
	What section of the Plan was addressed by Consultation?	Economic Development Employment & Education
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was contacted and interviewed about employment/unemployment issues and need for adult education and specialized training with the anticipated outcome of information being met.
5	Agency/Group/Organization	INTERFAITH CARING MINISTRIES
	Agency/Group/Organization Type	Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Food and Rent/Utility needs for LMI

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency receives CDBG funding and coordinates/collaborates with the city on an on-going basis. The agency provides rent/utility assistance and food assistance to residents. The consultation included ways in which both the agency and the City can better serve the very low- and extremely low-income residents. The anticipated outcome was met.
6	Agency/Group/Organization	COMMUNITIES IN SCHOOLS
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Public service needs of children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency has provided information on the number and needs of homeless children attending League City middle and high schools as well as the general needs of LMI families.

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

All relevant agencies were consulted for the consolidated planning and fair housing processes. Annually, the City consults with those agencies which are serving the low- to moderate-income populations and those stakeholders in the Main Street/Park Avenue CDBG Target Area. Many of the agencies serving special needs populations and the homeless in the area are located in Houston and do not serve or track League City clientele specifically. There are very limited resources in League City for the homeless and those precariously housed. Likewise, the area-wide advocacy groups for protected classes serve a much broader geographic region and did not have information specific to League City. What little information they can provide is in the 2017-2021 Fair Housing Plan.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care (CoC)	Texas Homeless Network	While the City intends to do all that it can to address the needs of the homeless, there are no organizations with programs in League City funded through CoC.
Main Street Implementation Plan	City of League City	The CDBG Strategic Plan goals are focused on public services and targeted area improvements. The targeted area corresponds with the Main Street Redevelopment Area and the plans and funding not only overlap but are coordinated
Fair Housing Plan 2017-2021	City of League City	The two plans are interlinked and the data/analysis in the FHP are included in the Consolidated Plan and the City maintains records of progress in affirmatively furthering fair housing through the plan
2035 Comprehensive Plan	City of League City	The plan is used in conjunction with the Main Street Implementation Plan to determine the best integration into the community

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

Because League City is a rapidly growing city between Houston and Texas City, both of which have older housing and greater pockets of poverty and need, there is not a clientele base for housing and social service agencies to locate in the city in a fiscally sound manner. Public and private funding is concentrated on services in the larger and older communities of Houston, Baytown, Pasadena, Texas City, and Galveston. The size of the City's CDBG grant, coupled with the 15% limit on public service funding, keeps a strong housing programs from locating and securing HUD funding in League City. Likewise, few public service agencies are located in the city and fewer have the capacity or desire to manage federal funds.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

League City encouraged public participation through public meetings and public hearings for the CDBG program and the non-CDBG-funded activities in the primary CDBG Target Area – the Main Street/Park Avenue area. The development of the overall improvement plan was centered around a number of public meetings, stakeholder meetings, and consultations with professional planning and engineering consultants. Within the scope of the Main Street improvement plan is the CDBG infrastructure and facility focus. Specific to CDBG funding in the area, the City conducted extensive activities in 2017 during the development of the PY 2017-2021 Consolidated Plan. For the PY 2019 Annual Action Plan, the City hosted two public hearings, both advertised in the general circulation newspaper, on the City's website, and at the City Hall bulletin board. Additionally, the 30-day public comment period was advertised in a like manner. The City Council agendas are posted online and at City Hall at least 72 hours before the meeting. The agenda item for the approval of the Annual Action Plan was included in the agenda items, giving interested parties the opportunity to attend the meeting and voice their concerns or opinions prior to the vote. The City is striving to include more CDBG information and solicit more resident participation through its municipal access channel.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/broad community	3 attended	No comments were given.	No comments were not accepted.	
2	Public Hearing	Non-targeted/broad community	A second public hearing had 4 attendees.	No comments were given. One question about CDBG was asked and discussed.	No comments were not accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	Newspaper ads in English and Spanish for both public hearings and the 30-day comment period. No comments were received and attendance is not applicable.	None	No responses were received, therefore not applicable	
4	Internet Outreach	Non-targeted/broad community	No information on the number accessing the notices. Attendance not applicable	No comments resulted	No comments were not accepted	www.leaguecity.com
5	Other/City Council Meeting	Non-targeted/broad community	30+ individuals. Time given prior to the agenda items for public comment.	No comments were made regarding the Annual Action Plan	No comments were not accepted.	
6	Public Comment Period	Non-targeted/broad community	City-wide opportunity	No comments were presented	No comments were not accepted.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public-Federal	Admin and Planning Public Improvements Public Services	\$387,552	\$0	\$25,000	\$412,552	\$625,000	The prior year resources include unexpended funds from Administration and Public Services to be re-allocated to infrastructure/park improvements

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

NOTE: The following is in eCon Planning Suite but does not appear in the downloaded document. Therefore is has been manually added here.

There is no matching fund requirement for the CDBG program. However, the City utilizes local funding to cover the majority of the costs for infrastructure and facility projects in the CDBG Target Area. CDBG funds generally leverage local funds at a ratio of 1:3 for CDBG-based activities. Communities in Schools uses CDBG funds to leverage approximately \$3.50 in other expenditures for CDBG-

served and CDBG-eligible clients. Interfaith Caring Ministries provides approximately \$4 for every \$1 in CDBG funds for its CDBG-eligible food pantry clients. Interfaith Caring Ministries utilizes other grants to provide emergency rent and utility assistance to approximately twice as many CDBG-eligible clients as CDBG-funding permits.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

League Park and the property on which the new parking lot will be constructed are city-owned and will be the site of the CDBG improvement project for PY 2019. Other publicly owned properties in the area that benefit the residents of the Main Street/Park Avenue Target Area are Mustang Park, Helen's Garden, Heritage Park, Fire Station 1, League City Elementary School.

Discussion

Through substantial analysis and public input, the City has determined that the area of greatest need and potential is the Main Street/Park Avenue area, previously comprised of two CDBG-eligible block groups which have the highest percentage of low- to moderate-income residents of any block group in the city. As a result, all of the City's CDBG resources, outside of public service and administration funds will be focused in this area. For PY 2019, the funds will be used to address the parking for League Park, which will be available also for neighboring businesses when spaces permit. The improvements to League Park, including adding new parking and expanding the park which will result in a loss of approximately half of the existing parking, have a high priority for residents and other stakeholders involved in the development of the Main Street improvement plan. The parking will not only be an asset to League Park, but also will be at the trailhead of the proposed hike and bike trail providing parking for hikers and bikers.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Park Improvements	2017	2021	Non-Housing Community Development		Park Improvements	CDBG: \$276,910	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1795 Persons Assisted
2	Youth Service	2017	2021	Non-Housing Community Development		Youth Services	CDBG: \$22,000	Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
3	Subsistence Payments	2017	2021	Affordable Housing Non-Housing Community Development		Subsistence Payments	CDBG: \$36,000	Public service activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
4	Food Pantry	2017	2021	Non-Housing Community Development		Food Bank	CDBG: \$12,950	Public service activities other than Low/Moderate Income Housing Benefit: 900 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Park Improvements
	Goal Description	The City will reconstruct half of the existing strip parking lot at League Park and construct a new lot on city-owned property across the street from the park for use by League Park and as the trailhead for the proposed hike and bike (park) trails.
2	Goal Name	Youth Service
	Goal Description	The City will fund Communities in Schools Bay Area to provide counselors in three schools who will assist at risk youth and their families. This program addresses risky behaviors, drop-out risks, and social service needs.
3	Goal Name	Subsistence Payments
	Goal Description	The City will fund Interfaith Caring Ministries to provide emergency rent and/or utility payments on a one-time basis to families at risk of eviction or unsafe living conditions due to lack of water or power.
4	Goal Name	Food Pantry
	Goal Description	The City will fund Interfaith Caring Ministries to manage the food pantry that provides food to low-income families in need. They also deliver the food on a monthly basis to home-bound seniors and disabled.

Projects

AP-35 Projects – 91.220(d)

Introduction

This City will be focusing the majority of its CDBG resources to complement the local funds for improving the Main Street/Park Avenue area. For PY 2019, the funds will be used to reconstruct approximately half of the strip parking lot at League Park and construct a new parking lot for the park and for the hike and bike trail that is proposed on property directly across the street from the park from N. Michigan Avenue to Railroad Avenue. In addition, the City will utilize appropriate 15% of the P 2019 allocation for public service activities. These include counseling by Communities in Schools – Bay Area in three League City schools; Interfaith Caring Ministries' food pantry in the Main Street/Park Avenue Target Area; and emergency rent and utility assistance for clients of Interfaith Caring Ministries. The remaining funds will be used for in-house administration and management of the CDBG program.

Additionally, though not included as a PY 2019 project, the City will be completing its PY 2018 Park Avenue Reconstruction project, using only prior years' funding.

Projects

#	Project Name
1	League Park Parking Lots
2	Communities in Schools
3	ICM Rent and Utility Assistance
4	ICM Food Pantry

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The reasons for the allocation priorities are 2-fold -- (1) need expressed in the community through studies, surveys, meetings, input from stakeholders and agencies, and staff discussions; (2) agencies that applied for public service funding. Both agencies that applied are receiving funds for all activities for which they applied. The shortage of funds to meet all the needs is the main obstacle to addressing underserved needs. A secondary obstacle is the shortage of public service agencies in League City to address many of the underserved needs, as well as a shortage of those agencies willing to receive federal funds. The economies of scale and limited resources prevent many public service agencies from locating in higher-income suburban areas such as League City. The smaller agencies, for the most part, located in the area do not have the staffing or administrative budget to manage federal funds.

AP-38 Project Summary

Project Summary Information

1	Project Name	League Park Parking Lots
	Target Area	
	Goals Supported	Park Improvements
	Needs Addressed	Park Improvements
	Funding	CDBG: \$251,910
	Description	Reconstruction part of an existing parking lot and construct a new parking lot for League Park
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	1,795 people living in the Main St/Park Ave Target Area
	Location Description	The project is located in the Main St/Park Ave Target Area in CT/BG 721300/3, east of SH 3, west of Egret Bay Blvd and north of Main
	Planned Activities	Complete the reconstruction of a portion of the existing parking lot that will be retained and the construction of a new lot to replace the portion of the lot to be repurposed for expansion of the park itself
2	Project Name	Communities in Schools
	Target Area	
	Goals Supported	Youth Service
	Needs Addressed	Youth Services

	Funding	CDBG: \$22,000
	Description	Provide funding for partial salaries for 3 counselors, 1 in each of 3 schools to provide counseling to 50 at risk youth and their families.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 50 unduplicated youth in 40 families will benefit
	Location Description	City-wide services. The activities will take place in 3 schools at the following locations: 4380 Village Way (Bayside Intermediate); 2451 E. Main (Clear Creek Intermediate) & 2305 E. Main (Clear Creek High School)
	Planned Activities	Provide partial funding for counselors in three League City schools to counsel with at risk youth and their families to reduce drop-out rates, improve school performance and link them to other resources they may need
3	Project Name	ICM Rent/Utility Assistance
	Target Area	
	Goals Supported	Subsistence Payments
	Needs Addressed	Subsistence Payments
	Funding	CDBG: \$23,182
	Description	Provide funding for one-time rent and/or utility assistance to households at risk of eviction or losing their water or power.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	50 households, including 100 persons who are low- to moderate-income.

	Location Description	City-wide services with client intake/approval and fund disbursement at Interfaith Caring Ministries, located at 151 Park Ave.
	Planned Activities	The City will provide funds to Interfaith Caring Ministries to pay rent and/or utilities on a one-time emergency basis to households at risk of eviction or loss of power or water.
4	Project Name	ICM Food Pantry
	Target Area	
	Goals Supported	Food Pantry
	Needs Addressed	Food Bank
	Funding	CDBG: \$12,950
	Description	The City will provide funds to support part of the salary of the manager that provides direct services to the program participants and for transportation costs for the delivery of food boxes to home-bound elderly
	Target Date	9/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 900 persons in 500 households will benefit. These will include families and individuals, especially the elderly and disabled.
	Location Description	City wide services from the food pantry located at 149 Park Ave and via delivery to home-bound elderly
	Planned Activities	The City will fund part of the salary of Interfaith Caring Ministry's food pantry manager, who is the person directly serving the clientele. In addition, the funds will support the transportation costs for delivering the food boxes to home-bound elderly or disabled clients who cannot pick up their food in person.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Geographic Distribution

Target Area	Percentage of Funds
Main St/Park Ave	65% of total/81% of non-admin

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

League Park serves the Main Street/Park Avenue CDBG Target Area and will be expanded and improved to better address the needs of the community. Part of the expansion includes the conversion of part of the existing strip parking lot to park area. With an existing shortage of parking, removing approximately half of the spaces will create a hardship to those coming to the park and on the surrounding residents and business owners with park patrons parking on the street. As a result, the City will be reconstructing the part of the lot that is remaining and constructing a new lot across the street from the park on land owned by the City. This new lot also will be the trailhead of the planned hike and bike trails through the neighborhood. The new lot also will be accessible to those patronizing the businesses and other cultural activities. It is anticipated that the new lot will reduce on-street parking on the adjacent or surrounding narrow streets improving safety and enhancing the accessibility to the park and the small neighboring businesses. Both funded public service agencies are within walking distance from the park and proposed parking.

Discussion

The Main St/Park Ave Target Area was established as the City's core focus for CDBG funds because it is the eligible CDBG area in greatest need of concentrated facility and infrastructure improvements, both for the livability of the residents and for economic development purposes. This is in the oldest area of the city and the one with the most potential, but greatest overall need. Through a number of studies and public meetings, the Main Street Redevelopment Plan was created, and the City's CDBG program dovetails the planned activities. The City is investing significant Capital Improvement Program (CIP), and general funds into the area. The City has been using and will continue to use CDBG funds to augment local funds. It is anticipated that for the next few years all of the infrastructure and public

facility activities funded by CDBG will continue to be expended in this primary area.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

At this time the City has no capacity to use CDBG funds to provide rental assistance, produce new housing units, acquire units, or rehabilitate existing units. The City will fund Interfaith Caring Ministries for emergency rent/utility assistance which is classified as a public service, not housing activity as it is a one-time/single month assistance.

AP-60 Public Housing – 91.220(h)

Introduction

There is no public housing in League City. Harris County does have Section 8 Housing Choice Vouchers and a small corner of League City is in Harris County. However, that corner has few rental properties and none for which Section 8 voucher holders have sought to lease through Harris County Public Housing Authority.

Actions planned during the next year to address the needs to public housing

Without a public housing authority, there are no plans that can be made or implemented to address the needs of public housing.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Not Applicable

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable

Discussion

There is no public housing in League City.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

In the past, League City has funded Bay Area Turning Point (BATP) to provide shelter and services to homeless victims of domestic violence or sexual assault. BATP opted to not apply for funds for PY 2017, PY 2018 or PY 2019 due to the uncertainty of the continuance of CDBG and the limited funds available for a high-maintenance program. No other agencies serve League City's homeless individuals or families. The City's Police Department continues to work closely with BATP through other funding to protect victims and potential victims, provide transportation to the shelter, and educate the public on domestic violence and sexual assault issues and the resources available for those who become homeless as a result of a violent situation.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Gulf Coast Homeless Coalition conducts the annual Point In Time count in which they attempt to locate, reach out to, and enumerate the homeless in Liberty, Chambers, Galveston and Brazoria Counties. To date they have not located or counted any homeless in League City. There are no programs or facilities to which to refer the homeless. The City funds Communities in Schools-Bay Area which provides counseling and referrals to homeless youth and their families. Interfaith Caring Ministries provides one-time rental assistance as a stop-gap measure to prevent homelessness and provides food and other essentials to homeless individuals and families. Those coming to the food pantry are provided with information about other services in the area.

Communities in Schools – Bay Area provides counseling to homeless League City youth who are enrolled in school. Part of the counseling is to assist unaccompanied youth and the families of other homeless youth to find suitable housing and services.

Addressing the emergency shelter and transitional housing needs of homeless persons

There are no agencies or programs in the area to address the needs of homeless persons, other than Bay Area Turning Point which addresses the needs of victims of domestic violence or sexual assault who find themselves homeless. The Bridge Over Troubled Waters, located in Pasadena north of League City is a family crisis center providing shelter to homeless families who are victims of domestic violence and sexual assault. Sarah's House, also in Pasadena, is a shelter for women and their children. Women and families seeking assistance are referred to one of these three shelters.

Helping homeless persons (especially chronically homeless individuals and families, families

with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The only program in the immediate area is Bay Areal Turning Point which provides shelter, social services, job training and assists in the transition from shelter to independent living. Gulf Coast Center does serve homeless and non-homeless clients with its Intellectual and Developmental Disability Services that focuses on service coordination. They assist their homeless program participants in securing shelter at their facility in the City of Galveston or other accessible appropriate facilities.

Communities in Schools – Bay Area provides counseling to homeless League City youth who are enrolled in school. Part of the counseling is to assist unaccompanied youth and the families of other homeless youth to find suitable housing and services.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Interfaith Caring Ministries (ICM) provides once-a-year emergency rent and utility assistance to prevent homelessness. ICM's food pantry, which includes the delivery of bags of food to home-bound elderly and disabled, assists in preventing homeless by eliminating a family's need to choose between food and shelter. Other social services, such as Meals on Wheels, provide hot home-delivered meals to the elderly which improves their ability to remain in their home and not move to assisted living or become homeless.

Discussion

There are no shelters or specific programs for the general homeless population in League City. BATP provides comprehensive shelter, transitional living, and services through a continuity of care to victims of domestic violence or sexual assault. Likewise, The Bridge Over Troubled Waters, which serves Pasadena but will accept League City clients, provides shelter and services to victims of domestic violence and sexual assault. Sarah's House in Pasadena serves Pasadena women and families but, when space allows, will accept League City single women and women with children.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

All low- to moderate-income households, regardless of their protected-class status under the Fair Housing Act, face impediments in accessing affordable housing and housing in choice locations. This is often especially true for elderly and disabled individuals and large families. The limited stock of the housing within a price range affordable to the low- to moderate-income is, for the most part, older housing that has not been retrofitted for ADA compliance and accessibility to the physically disabled and/or may not meet Housing Quality Standards as set forth by HUD. The rental market, while relatively new, is lacking sufficient units with more than three bedrooms for large families, and is not affordable to most lower-income households. Many middle-income residents are living in units well below their affordability limits, pushing the lower-income residents to higher-cost housing that is out of their affordability level.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City will not be using CDBG funds directly to ameliorate the barriers to affordable housing. There is a shortage of funding to address the housing needs in the community, particularly the barriers to affordable housing. The City does review and, when appropriate, support the development of Low Income Housing Tax Credit (LIHTC) properties and other properties for low-income residents. Additionally, because the greatest percent of low-income residents fall into one or more of the Fair Housing Act protected classes, the City does provide a level of assistance by maintaining a Fair Housing Officer, funded through CDBG Administration funds. Generally, the City's policies to not hamper the development of affordable housing and it does review and approve to the state all viable applications for LIHTCs. At this time 4 properties have been approved by the state and 2 are operational. The Main Street Redevelopment Plan includes the possibility of mixed use development and the improvements being made with CDBG and other funds will encourage developers to include mixed income housing in the area.

One way the City's public policies are addressing the barriers to affordable housing is through economic development activities that help nurture local small businesses and bring new larger businesses to town to improve the job market and incomes of those who cannot afford the housing stock in the area. Currently, there are four tax increment financing zones in League City which support commercial development and bring new job opportunities to the city.

Discussion:

The City will be focusing this year and the next three years on substantial improvements in the Main

Street/Park Avenue CDBG Target Area. This will create a viable market for in-fill mixed income housing and for mixed use developments that can include affordable housing. While the City acknowledges that there always will be a need for housing affordable to the low- to moderate-income, the economies of scale are not such for developers to ensure that there are sufficient numbers of potential renters/buyers in the area for developing such housing in new subdivisions or apartment complexes. As a result, the City will be focusing its efforts in providing incentives and encouragement for mixed use developments with mixed income housing in the Main Street Redevelopment Area west of SH 3.

AP-85 Other Actions – 91.220(k)

Introduction:

The City coordinated the creation of the Main Street Redevelopment area with the Main St/Park Ave CDBG focus area in order to blend a number of funding sources to create sufficient leverage to redevelop this older area of the city. The 5-year plan is to improve the roads, sidewalks, lighting, signalization, parks, historic area, commercial areas and housing with CDBG, general, and CIP funds. During PY 2018, the City began the major reconstruction and enhancement of Park Avenue using CIP and CDBG funds and will complete the project in PY 2019 with CIP funds. During PY 2019, the City will use local and CDBG funds for the improvements to League Park, including the expansion of the park and of the parking for the park.

Actions planned to address obstacles to meeting underserved needs

The City staff will continue to reach out to agencies that can provide needed services to the community. In PY 2017, the City received a grant from the Southeast Texas Housing Finance (SETH) to rehabilitate an owner-occupied house and provide accessibility retrofits to a home owned by a disabled veteran. The plans are to reach out to SETH for additional assistance. Hurricane Harvey did considerable damage to League City in August 2017, and the City is slated to receive disaster recovery and hazard mitigation funds to repair the damage and rectify the problems that allowed the damage to occur. As is typical, the older areas and older homes received the greatest damage from Hurricane Harvey and subsequent unnamed storms. The City is currently determining the use of disaster recovery and hazard mitigation funds to improve the CDBG-eligible areas, including the Main Street/Park Avenue Target Area.

Actions planned to foster and maintain affordable housing

The City plans to request more assistance from SETH to rehabilitate owner-occupied housing that will assist in maintaining the quality and safety of affordable owner-occupied housing. Additionally, the City will review, and when appropriate, approve the development of affordable housing units through the LIHTC and other programs. Without a public housing authority providing public housing or Section 8 housing choice vouchers to League City residents, there is no way to ensure housing for those in need.

Actions planned to reduce lead-based paint hazards

At any time that the City conducts or supports the rehabilitation of housing built before 1978, it ensures that the structure is tested for Lead Based Paint (LBP) and that any remediation necessary is carried out. During this next year, the City will provide information to Clear Creek ISD, Interfaith Caring Ministries, and Communities In Schools-Bay Area about lead poisoning, testing, and ask them to share the information with their program participants to inform parents of dangers of lead in paint, toys, cookware, clothes of workers working around lead.

Actions planned to reduce the number of poverty-level families

League City's Economic Development Department will continue to facilitate the growth of a diverse and sustainable economic base, recruiting businesses that can increase the employment opportunities for all workers, including those who are currently at or below the poverty level. Various ranking systems have ranked League City as the 2nd fastest growing city in America, in the top 10 safest large cities by value, and the 7th best small city for families. The downtown revitalization efforts are encouraging small businesses to open and provide job opportunities for unskilled and skilled labor as it becomes more of a tourist attraction with retail and entertainment venues. Throughout League City, the City provides grants, loans, tax abatements, freeport property tax exemption, public improvement districts, municipal management districts, and industrial revenue bonds to promote economic development projects. The City can reduce the number of poverty-level families only through encouraging and supporting job growth through commercial and industrial developments.

Actions planned to develop institutional structure

The City staff will continue to attend as many HUD trainings as possible and to participate in webinars and local HUD meetings. Additionally, staff will continue to interface with the HUD staff to receive assistance in addressing issues. During the contract negotiations and monitorings the City will continue to work with the subrecipients to ensure that they are not only complying with the regulations, but are developing their institutional structure to better address the needs of their clientele and to know to whom they can refer their program participants. The expanded coordination between CDBG staff, other planning staff, and other departments involved in the Main Street activities will continue to develop a much more cohesive and stronger institutional structure.

Actions planned to enhance coordination between public and private housing and social service agencies

At this time there are no public or private housing agencies serving League City. The City has a good relationship with Bay Area Turning Point and, though BATP opted not to apply for PY 2019 funding, the City will continue to coordinate with them where possible. The City coordinates, to the extent possible,

with SETH and UM Army, a ministry of the United Methodist Church, for the rehabilitation of owner-occupied housing. The City will work to coordinate with Gulf Coast Center, which has an office in League City. The City will continue to coordinate with the current subrecipients in addressing the needs of the community. The activities in the Main Street/Park Avenue area will enhance the coordination and communication between City staff in all departments, the school district, Interfaith Caring Ministries, and Communities in Schools-Bay Area, that are located in the Target Area. The activities in the Target Area will also enhance coordination between the CDBG staff and the various commissions and committees such as the City's Historic Commission and the Bay Area Houston Transportation Partnership.

Discussion:

The main activities that the City can accomplish, given the shortage of support agencies, is to: (1) work with SETH and UM Army, a ministry of the United Methodist Church, to rehabilitate more homes; (1) continue and expand its coordination with the social service agencies that do serve the city; and, (3) to aggressively work to complete the Main Street/Downtown redevelopment that will not only improve the amenities in the Main Street/Park Avenue Target Area but will provide significant business and employment opportunities to help raise skilled and unskilled workers out of poverty.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	0
5. The amount of income from float-funded activities	0
Total Program Income	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	73.5%